

Planning in an Era of Diversity: Lessons from the English Experience

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University College London**

Introduction

- Planners face new challenges and new circumstances:
 - Societies becoming more diverse – era of cosmopolitanism, ‘superdiversity’ (Vertovec, 2007)
 - Changing democratic demands and complexity
 - Welfare budget cuts
 - Anti-planning rhetoric from central government
 - On-going reforms to Planning system
 - Systematic privatisation of welfare

Structure of Presentation

- Key reforms to the Planning system in England under the Coalition government (2010-present)
- Shift away from **structural explanations** of power towards new forms of **individualism/community** – led action. New modes of utopianism?
- Likely outcomes of reform:
 1. Geographies of localism
 2. Community-building in an era of diversity
 3. The impacts of privatisation and the politics of local ‘control’

Urban Policy Makers/Planners Faced with Acute Challenges

- Sites of greatest diversity – social, economic, cultural (e.g. 55% of the London population defines itself as other than White British)
- Tensions between ‘pragmatics’ of governing diverse cities and the wider politics of integration that dominate national policy agendas
- Maintaining urban order whilst seeking to promote (divisive) forms of global development
- Diversity as a ‘containment strategy’

The Era of 'Austerity'

- Savage cuts to **local government** funds
- Local government taken 33% cuts since 2008
- Cuts particularly severe in metropolitan areas with greatest demands on public services
- In London boroughs central government grants fell by £2.7billion in real terms (or **33%**) between 2009/10 and 2013/14, or **37%** in per capita terms (Trust for London 2013).

6 March 2014 Last updated at 18:29



Liverpool City Council approves £156m budget cuts

About 100 protesters gathered outside Liverpool town hall as the councillors agreed £156m of budget cuts.

The council agreed the reduction of its budget over three years on Wednesday, which could lead to up to 300 jobs going at the authority.

Children's and adult services are to be axed and leisure centres will close as a result.

The cuts follow a reduction in government funding across local authorities in England.

Liverpool and Knowsley Councils claim Merseyside authorities are particularly badly affected, but Prime Minister David Cameron previously rejected this.

He said the reduction to the city's Whitehall grants this year was no higher than the average in England.

'Ideological reasons'

Among the protesters was mother-of-three Jo Hampson, from Norris Green, who said she was "dreading what the future holds" if her local children's centre shut.

The council is to axe £42m from adult services, £16m from children's services and council tax will increase by 1.99%.

There will be phased closures of Park Road and Everton Park leisure

Related Stories

Council proposes to axe 300 jobs

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11:16: We've introduced BBC Local Live to give you the latest news, sport, travel and more in one place. **Tell us what you think**



HILLSBOROUGH INQUEST
11:05: Ben Schofield Reports

Radio Merseyside The Hillsborough inquests in Warrington have resumed.

The jury is hearing evidence given by Dr Wilfred Eastwood, the consultant engineer, on Wednesday's consultant engineer, Dr Wilfred Eastwood, in an inquiry in 1989. Dr Wilfred Eastwood is to attend in person.



NEWS ON THE HOUR

10:59: BBC Radio Merseyside headlines at 11:00 include

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Birmingham council must make Capita contract open or risk concealing cuts

There is a duty to consult the citizens of Birmingham about the £125m in cuts about to be made to the city's budget

David Bailey
Guardian Professional, Monday 6 January 2014 07.59 GMT

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Birmingham city council's big outsourcing contracts have inevitably come to centre stage in the context of Osborne's austerity cuts. Photograph: David Sillitoe

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Planning Under the Blair and Brown Governments (1997-2010)

- Saw mass-expansion of planning policies, frameworks, strategies, and documents
- Big emphasis on grand visions such as the London Thames Gateway
- Mega-projects such as the London Olympics 2012
- Growth of ‘Sustainable Communities’ planning
- Emphasis on the ‘renaissance’ of cities
- Belief in the power of the Third Way – public-private partnerships



Sustainable communities: building for the future



Office of the
Deputy Prime Minister
Creating sustainable communities

Planning shapes the places where people live and work and the country we live in. It plays a key role in supporting the Government's wider social, environmental and economic objectives and for sustainable communities.

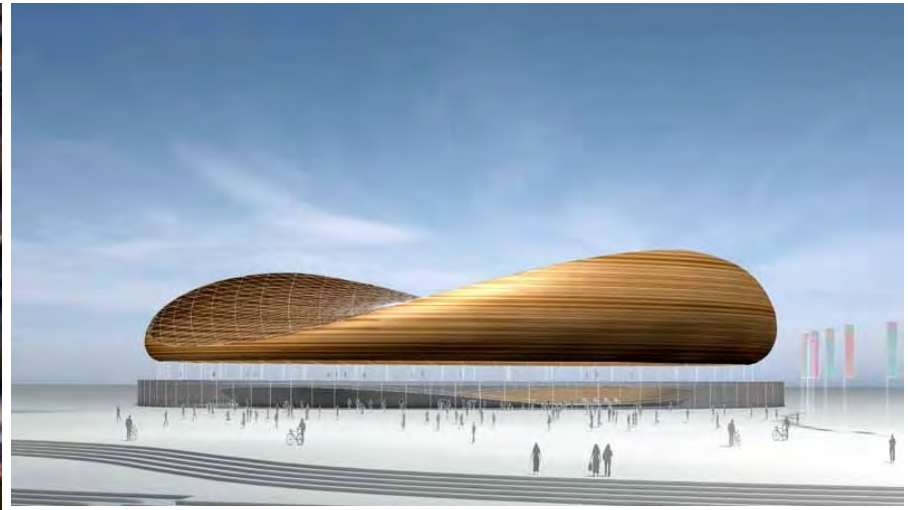


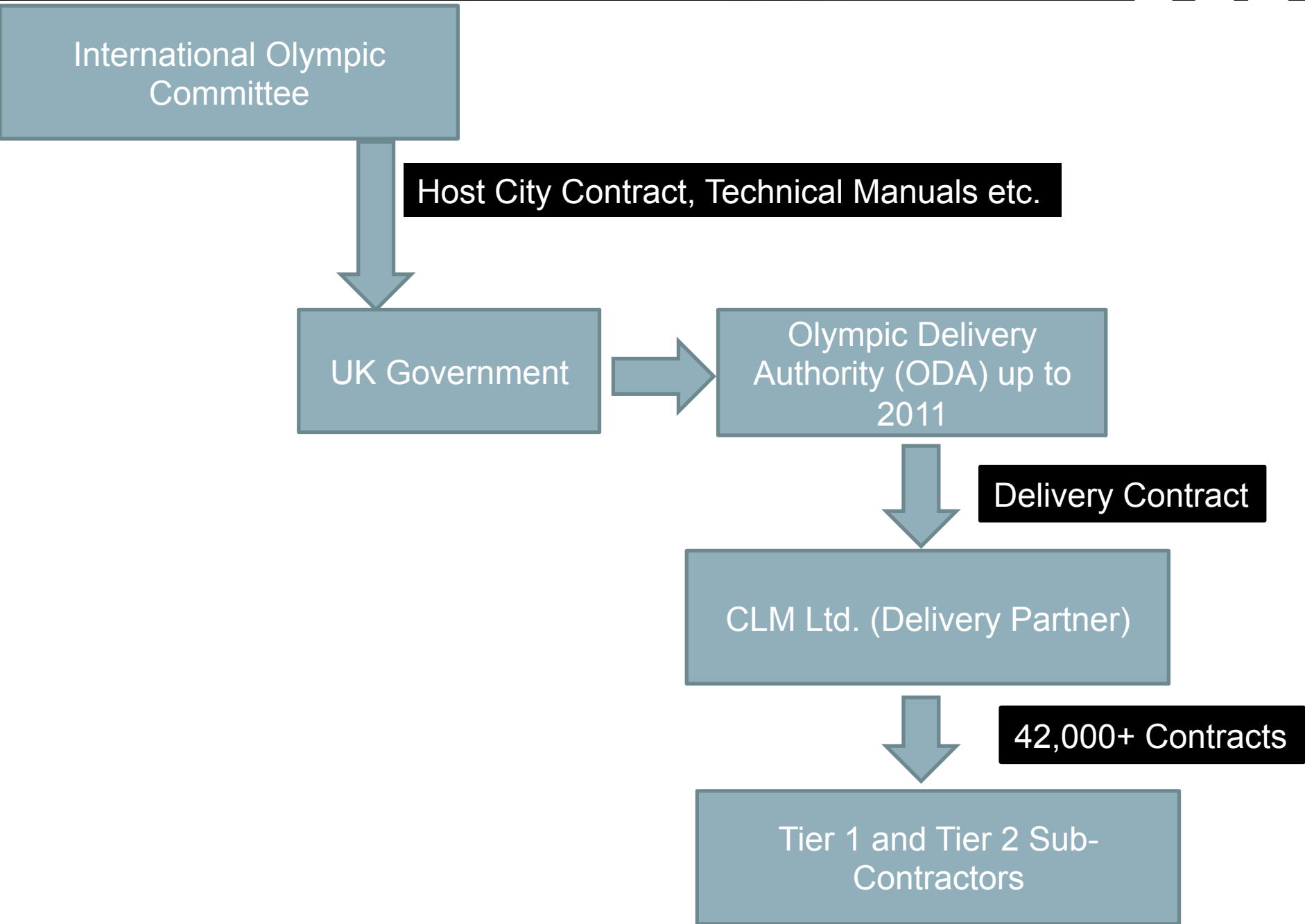
PLANNING
Planning Policy Statement 1:
Delivering Sustainable Development











International Olympic Committee

Host City Contract, Technical Manuals etc.

UK Government

Olympic Delivery Authority (ODA) up to 2011

Delivery Contract

CLM Ltd. (Delivery Partner)

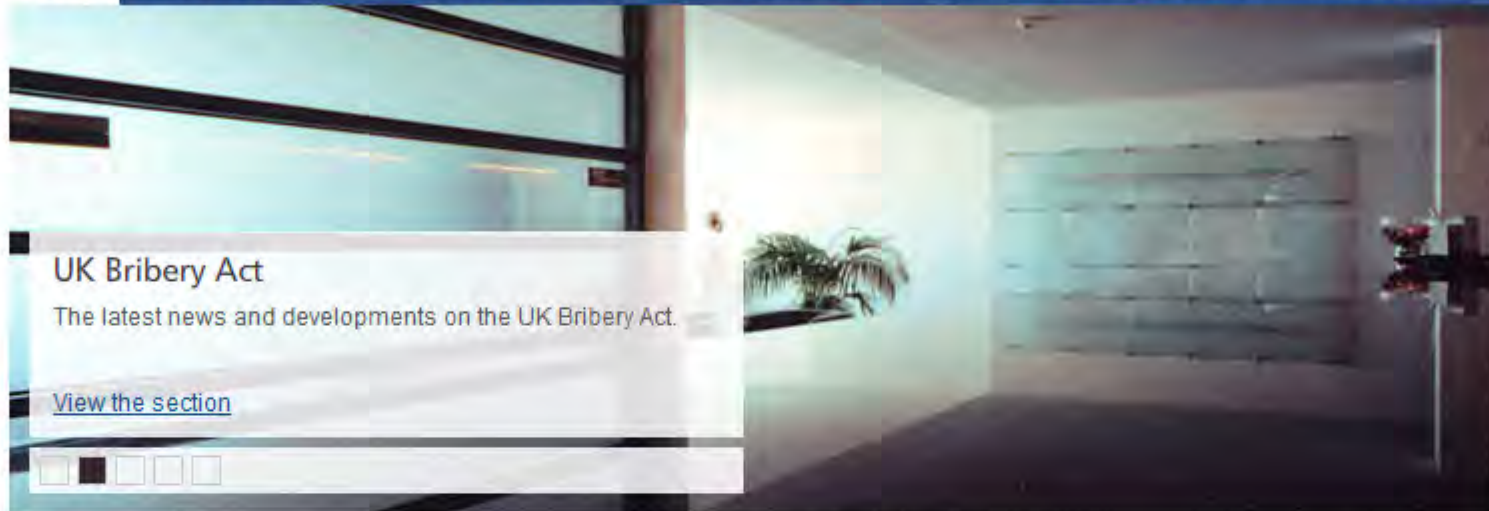
42,000+ Contracts

Tier 1 and Tier 2 Sub-Contractors





Deloitte.



UK Bribery Act

The latest news and developments on the UK Bribery Act.

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Views

Monday 16 April 2012

[UK retail sector in race to refinance \\$11bn of bank and bond debt by the end of the year and \\$72bn by 2018](#)

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Friday 27 April 2012

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But....

- Despite strategies and plans many failures
- Many of the powers required to deliver local plans not devolved
- Reliance on private sector to deliver quality and quantity of development a major limitation
- 5 major housebuilders dominate house building
- Expansion of poorly constructed, inefficient development spaces



New Agendas

- The critique of ‘too much government’
- Attack on the core foundations of state action and its desirability
- Fundamental attack – planning system needs systematic overhaul
- Needs to be removed from arena of ‘political’ debate and converted into an output-focussed framework for a modern economy
- Living in ‘end times’ (Žižek, 2011)

Ongoing Problems....

- Lack of delivery – 114,00 housing completions in England 2013-2014
- At least 250,000 required
- Crisis of affordability in big cities
- Lack of new infrastructure provision by the state
- Unwillingness to tackle land ownership structures or to tax property in a progressive way

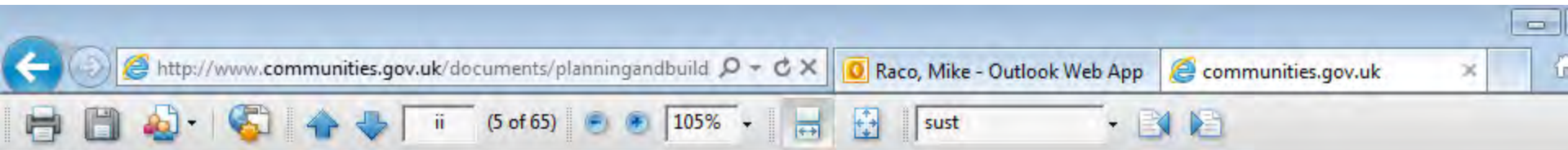
Reforms of 2011

- *Localism Act 2011* and *National Planning Policy Framework* – ‘sustainable development’ a guiding principle
- Sustainable development as ‘**a golden thread**’ running through both plan-making and decision-taking.



National Planning Policy Framework





Ministerial foreword



The purpose of planning is to help achieve sustainable development.

Sustainable means ensuring that better lives for ourselves don't mean worse lives for future generations.

Development means growth. We must accommodate the new ways by which we will earn our living in a competitive world. We must house a rising population, which is living longer and wants to make new choices. We must respond to the changes that new technologies offer us. Our lives, and the places in which we live them, can be better, but they will certainly be worse if things stagnate.

Sustainable development is about change for the better, and not only in our built

National Planning Policy Framework


- In order to fulfil its purpose of helping achieve sustainable development, planning must not simply be about scrutiny. Planning must be a creative exercise in finding ways to enhance and improve the places in which we live our lives (p. 34).
- But new **presumption** in favour of growth
- Belief that planning a 'burden' on development process
- Power transferred to UK Treasury


Localism Act 2011

2011 c. 20 ▶ Table of Contents

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Explanatory Notes 

More Resources 



Plain View

Print Options

What Version

Latest available (Revised)

Original (As enacted)

Opening Options  

More Resources 

 Original Print PDF

 Correction Slip - 07/08/2012

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Status: This is the original version (as it was originally enacted).

Collapse all -

Collapse -

Introductory Text

PART 1 Local Government

CHAPTER 1 General powers of authorities

1. Local authority's general power of competence
2. Boundaries of the general power
3. Limits on charging in exercise of general power
4. Limits on doing things for commercial purpose in exercise of general power
5. Powers to make supplemental provision
6. Limits on power under section 5(1)
7. Procedure for orders under section 5
8. Interpretation of Chapter

CHAPTER 2 Fire and rescue authorities

9. General powers of certain fire and rescue authorities
10. Fire and rescue authorities: charging

CHAPTER 3 Other authorities

11. Integrated Transport Authorities
12. Passenger Transport Executives
13. Economic prosperity boards and combined authorities

The Localism Act 2011

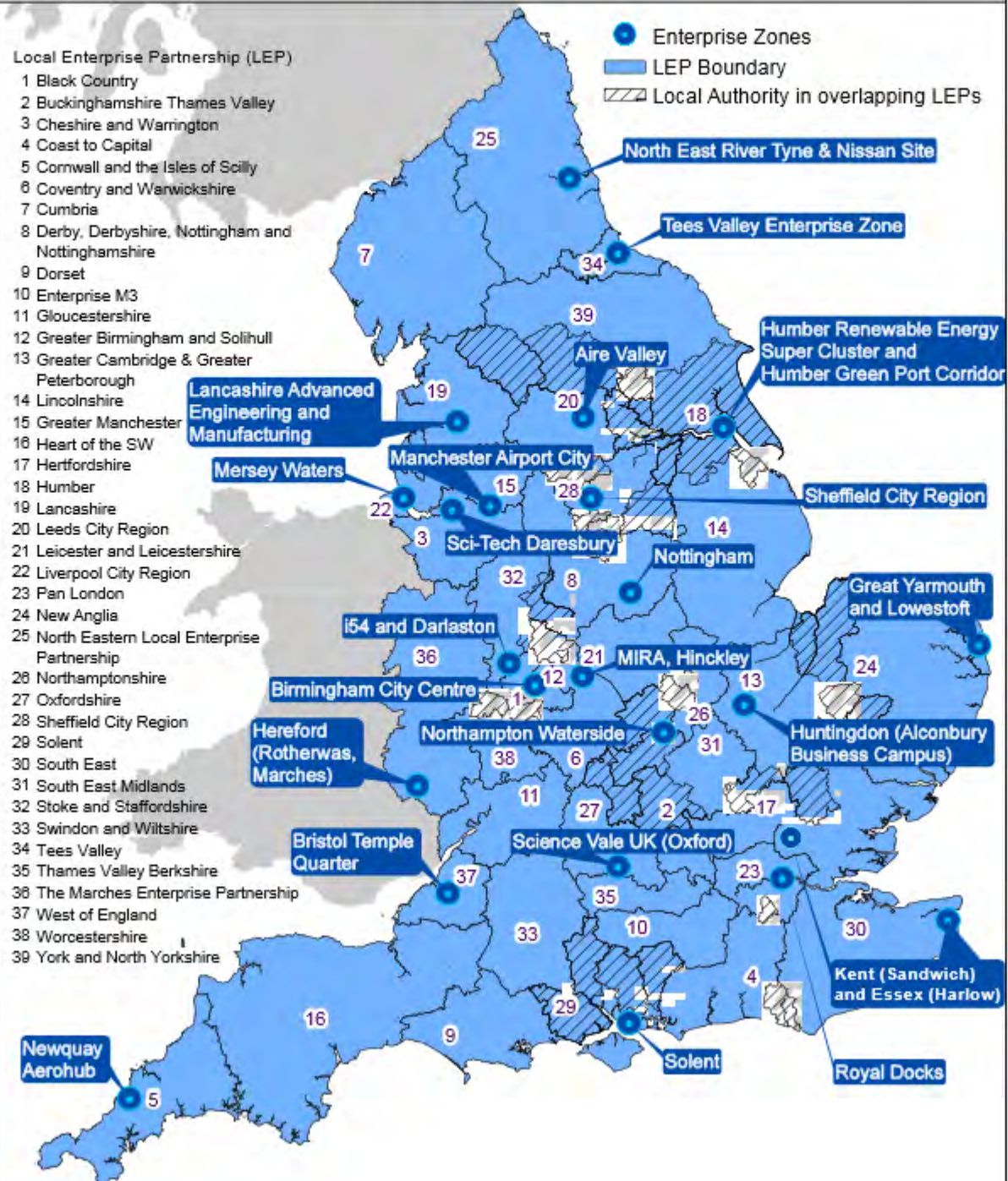
- Major change to the English Planning System
- Abolition of (French-style) Regions
- Eradication of most Planning Guidance documents
- Shift to **Local Enterprise Partnerships and Neighbourhood Plans**
- Attack on the (welfare) state and local government
- Belief in 'natural communities'

Local Enterprise Partnerships

- Partnerships between local authorities and businesses.
- They decide what the priorities should be for investment in roads, buildings and facilities in the area
- 39 created across England
- 24 Enterprise Zones created

- Local Enterprise Partnership (LEP)
- 1 Black Country
 - 2 Buckinghamshire Thames Valley
 - 3 Cheshire and Warrington
 - 4 Coast to Capital
 - 5 Cornwall and the Isles of Scilly
 - 6 Coventry and Warwickshire
 - 7 Cumbria
 - 8 Derby, Derbyshire, Nottingham and Nottinghamshire
 - 9 Dorset
 - 10 Enterprise M3
 - 11 Gloucestershire
 - 12 Greater Birmingham and Solihull
 - 13 Greater Cambridge & Greater Peterborough
 - 14 Lincolnshire
 - 15 Greater Manchester
 - 16 Heart of the SW
 - 17 Hertfordshire
 - 18 Humber
 - 19 Lancashire
 - 20 Leeds City Region
 - 21 Leicester and Leicestershire
 - 22 Liverpool City Region
 - 23 Pan London
 - 24 New Anglia
 - 25 North Eastern Local Enterprise Partnership
 - 26 Northamptonshire
 - 27 Oxfordshire
 - 28 Sheffield City Region
 - 29 Solent
 - 30 South East
 - 31 South East Midlands
 - 32 Stoke and Staffordshire
 - 33 Swindon and Wiltshire
 - 34 Tees Valley
 - 35 Thames Valley Berkshire
 - 36 The Marches Enterprise Partnership
 - 37 West of England
 - 38 Worcestershire
 - 39 York and North Yorkshire

- Enterprise Zones
- ▬ LEP Boundary
- ▨ Local Authority in overlapping LEPs



Newquay Aerohub

North East River Tyne & Nissan Site

Tees Valley Enterprise Zone

Lancashire Advanced Engineering and Manufacturing

Mersey Waters

Manchester Airport City

Humber Renewable Energy Super Cluster and Humber Green Port Corridor

Sheffield City Region

i54 and Darlaston

MIRA, Hinckley

Great Yarmouth and Lowestoft

Birmingham City Centre

Hereford (Rotherwas, Marches)

Northampton Waterside

Huntingdon (Alconbury Business Campus)

Bristol Temple Quarter

Science Vale UK (Oxford)

Kent (Sandwich) and Essex (Harlow)

Solent

Royal Docks

Neighbourhood Plans

- Can be written by local communities and/or businesses (require at least 21 people)
- Plan is put forward to government Inspectors
- If approved there is a local Referendum
- Requires 50%+ support
- If passed then becomes legally-binding local plan
- Must have 'due regard' to wider plans
- £30,000 (approx. €36,000) grants to support implementations



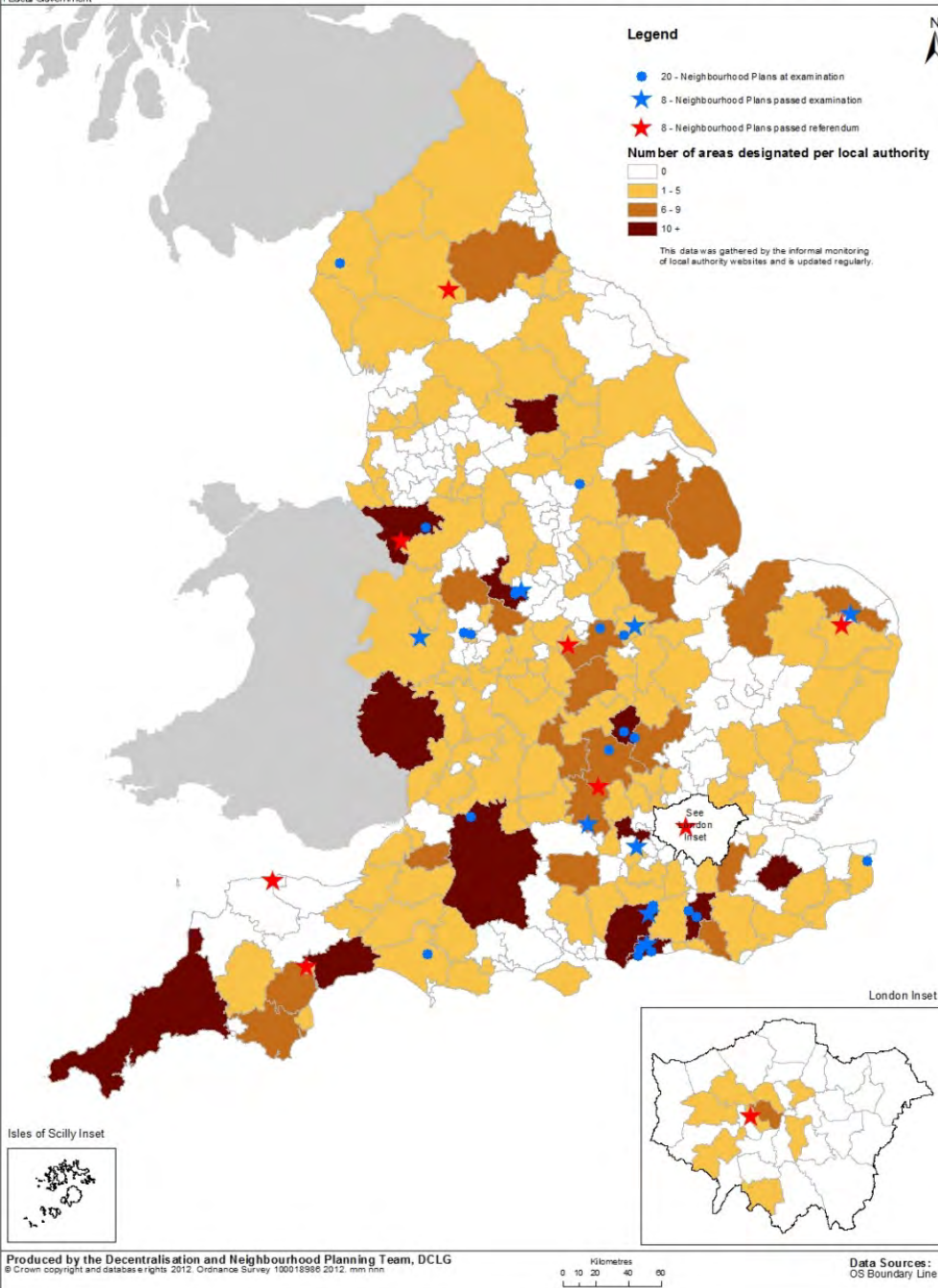
“Does this plan meet the basic conditions?”

Wording of Referendum...

“Do you want District Council to use the Neighbourhood Plan for the Area to help it decide planning applications in the neighbourhood area?”

Neighbourhood Plans – (figures taken from Dudge and Duggan, 2014)

- 80+ full drafts now under consultation
- 40+ submitted for public examination
- 14 Plans passed



Key Issues

1. Geographies of localism
2. Community-building in an era of diversity
3. The impacts of privatisation and the politics of local 'control'

1. Geographies of Localism

- Seeing emergence of urban and rural divisions
- Rural areas possess existing infrastructure of local 'parish councils'
- Urban communities are more diverse
- Plans are more coherent where communities:
 - Better organised
 - Possess more skills
 - Stronger traditions of organisation
 - More connection between space and place
 - Local authorities better resourced

2. Community-building in an Era of Diversity

- Localism part of a **'responsibilisation'** agenda or an agenda of **'abandonment'**?
- Problems of diversity and managing cuts devolved to local actors to resolve
- Fragmentation of planning system –
Neighbourhood Plans will be Statutory Plans
- Not clear how they will connect with wider planning objectives, strategies, frameworks
- Need to have 'due regard' with wider plans but also have the scope to be different

2. Community-building in an Era of Diversity

- Cuts generating new conflicts, but localism model built on simple views of inclusive and consensual local politics/local agendas
- Not clear how conflicts to be resolved
- Also enables stronger communities to resist change
- Formation of new alliances not always progressive
- Claire Colomb (2014) study of neighbourhoods in north London and alliances

3. The Impacts of Privatisation

- Mass-privatisation is occurring in England – local services and ‘public’ infrastructure
- The growth of Private Finance Initiatives (PFIs) worth over £300billion
- A new ‘contractualism’ now dominates policy frameworks and fields of welfare
- Puts significant limits on local action and control
- Private consultants playing growing role in ‘supporting’ production of Neighbourhood Plans

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The Team

Rob Hindle, BSc(Hons), MRICS, Director

Rob has a huge amount of experience in rural development, rural policy and the creation of sustainable rural communities and economies. He has led and delivered development projects for major estates, communities and the government. Rob founded his own consultancy based practice, Rural Innovation in 2001 following thirteen years post qualification experience as a Rural Practice Chartered Surveyor. After selling his practice to Rural Solutions in 2012, Rob continues to work in his consultancy role using his knowledge of the North West of England to develop business in that area. In his spare time Rob enjoys spending time with his family and dogs in his country based home.

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Mark Hancock



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CHANGE -0.16 (-0.68%)

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2013 ANNUAL REPORT



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SCHEDULE 8.1

Franchise Payments

1. FRANCHISE PAYMENTS

1.1 The Franchise Payment for any Reporting Period shall be an amount equal to:

$$\text{£FP} = \text{PFP} - \text{RS}_{\text{A}} - \text{RS}_{\text{RA}} + \text{RS}_{\text{uA}} + \text{RS}_{\text{uRA}} + \text{POA} + \text{TAA} + \text{SCA} + \text{TAA} + \text{VTA} + \text{VSA} - \text{NR}$$

where:

£FP means the Franchise Payment for that Reporting Period;

PFP means $\left(\frac{\text{RPD}}{\text{FYD}} \times \text{AFP} \right)$

where:

RPD means the number of days in that Reporting Period;

FYD is equal to 365 or, if February 29 occurs during the Franchisee Year in which that Reporting Period falls, 366; and

AFP means the Annual Franchise Payment for the Franchisee Year in which that Reporting Period occurs, as determined in accordance with Schedule 8.2 (*Annual Franchise Payments*);

POA means the amount of any Priced Option Adjustment being payable for any part, or the whole, of such Reporting Period on that Reporting Period's Payment Date;

RS_A means the amount of any Revenue Share Adjustment to be made on that Reporting Period's Payment Date;

RS_{RA} means the amount of any Revenue Share Reconciliation Amount to be paid on that Reporting Period's Payment Date;

RS_{uA} means the amount of any Revenue Support Adjustment to be made on that Reporting Period's Payment Date;

RS_{uRA} means the amount of any Revenue Support Reconciliation Amount to be paid on that Reporting Period's Payment Date;

SCA means any Station Charge Adjustment to be made on that Reporting Period's Payment Date.

TAA means any Track Access Adjustment to be made on that Reporting Period's Payment Date;

VTA means any Variable Track Access Charge Adjustment to be made on that Reporting Period's Payment Date;



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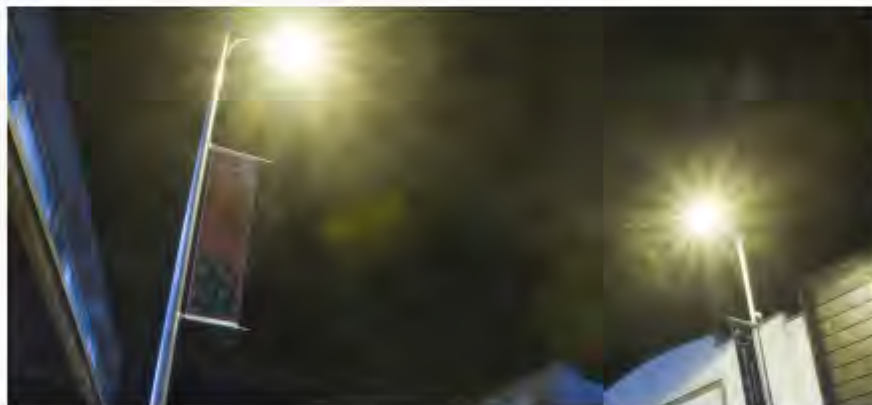
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Innisfree is the largest investor in PFI defence accommodation projects in the UK with commitments amounting to £240 million and representing a combined capital value of £2.6 billion.


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inset: Darent Valley Hospital, Dartford

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13-Nov-09 14:32

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29-Jan-09 22:54

Semperian announces creation of Europe's largest, specialist PPP investment partnership

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Conclusions

- Radical changes to the state planning system in England
- Ostensibly a 'new localism' – Neighbourhood Plans
- But poorly resourced and built around selective imaginations of communities and neighbourhoods
- Anti-political agenda that assumes consensus
- Under-estimates the powerful impacts of privatisation and erosion of the public sphere