# Incremental light rail planning

Argumentations, approaches and projects

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Bergen, Norway, April 2017









# **Independent urban planner (since 1987)**









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www.lightrail.nl/bicycles



#### **Dutch Cycling Embassy**

- > www.dutchcycling.nl
- > info@dutchcycling.nl



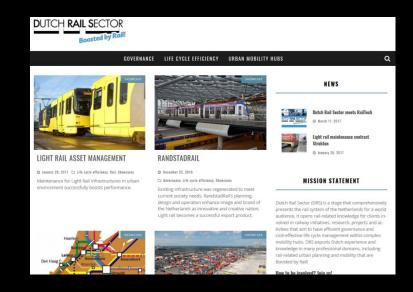






Dutch Rail Export (2013-...)
Showcases, pilots, projects

Light rail
Station environments
Rail maintenance
And more ...



# www.dutchrailsector.com











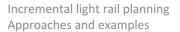
















**Dutch Rail Export (2013-...)**Showcase light rail
RandstadRail

Boosting public transport Transit Oriented Development Iconic viaduct in The Hague







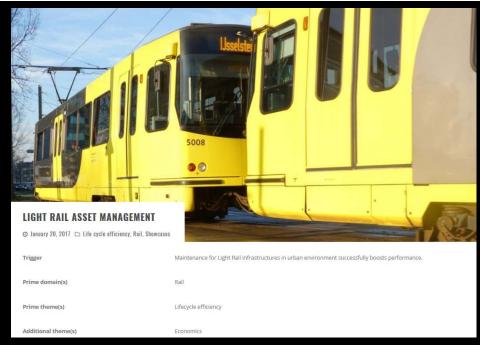






Dutch Rail Export (2013-...)
Showcase light rail
Maintenance Utrecht assets

Keeping availability & reliability Maintaining safety levels Optimising life-cycle costs















**Dutch Rail Export (2013-...)**Pilot light rail
Indonesia

Various cities (e.g. Surabaya)

Dutch knowledge/experiences
Input for planning processes













**Dutch Rail Export (2013-...)**Pilot (light) rail - bicycle
Taiwan

Cycling connected to stations
Hubs and urban hot spots
Workshop Kaohsiung













## Our book

# **Lessons from 61 light rail projects (2017)**

Published by Elsevier
Based on Dutch original
www.lightrail.nl/61xlightrail/







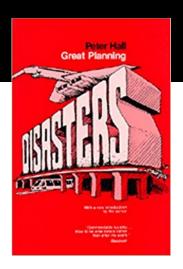




# Sintropher (2008-2014)

Various tramway projects in Europe

Valenciennes Blackpool Nijmegen-Kleve And more



Lille, 2009











Arutram (Aruba, 2009-2012)
Small tramway project

Upgrading downtown Iconic and green Though wrong vehicles

Oranjestad, 2012









RandstadRail (NL, 1986-2006) Regional-urban light rail project

'Tram-train' Two systems!

A very long history!









Utrecht Uithoflijn (NL, 2007-...,)
Regional-urban light rail project

Under construction
Phase 1: opening 2018

Involved in many ways:

- . project organisation (2007-2008)
- . argumentation phase 2 (2017)











# Groningen RegioTram (NL, 1995 / 2002-2012 / 2013)

Phase 1:

Urban tram system (2 lines)

Investment: 300 million euro

Contract: DBFMO+ Planning: 2002-2010 Tendering: 2010 -2012

Killed: 2012









# Groningen RegioTram (NL, 1995 / 2002-2012 / 2013)

Phase 2: Regional tram-train system

Also cancelled (2012).











# Groningen RegioTram (NL, 1995 / 2002-2012 / 2013)

A second life?
Regional starter system
Study (2013)
Eventually not successful
No political support









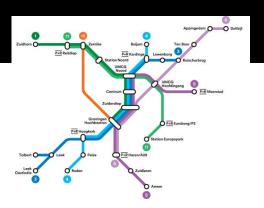




# **Groningen RegioRail (NL, 1999 / 2005-2020)**

Regional train system Additional bus system

In operation
In planning
Under construction











# **Comprehensive argumentation!**













# **Effective mobility (1/5)**

#### Good transport:

- =Meeting demand
- =Optimizing operational costs
- = ...
- =Use of (public) space
- = ..
- =Traffic design and planning













# Efficient city (2/5)

All kinds of oppertunities ... And (indirect!) impacts:

=Quality of the city

= ...

=Livability

=Safety

=Image & perception of the city

=Urban planning & design







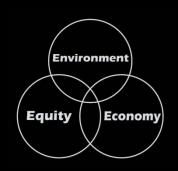


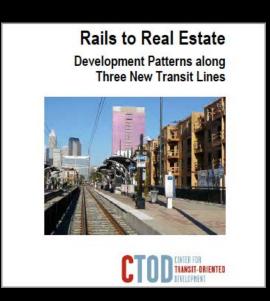
# **Economy (3/5)**

Effects and tools:

- =Land value
- =Real estate value
- =Retail turnover & quality
- =Inward investments
- =Employment
- =Property development

=...





Hiawatha Line (Minneapolis-St. Paul), Southeast Corridor (Denver), Blue Line (Charlotte)

"All three transit lines experienced a tremendous amount of new development. Charlotte's Blue Line had the most development, with approximately 9.8 million square feet of new space between 2005 and 2009."







**Environment** 

Economy

**Equity** 

# **Environment (4/5)**

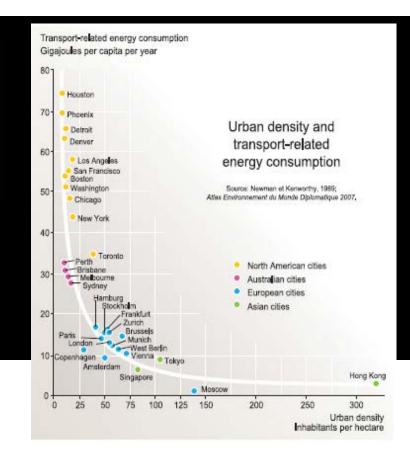
More efficient regarding:

- =Energy consumption
- **=COx emissions**

= ...

=Land use











# **Equity (5/5)**

Social access & connection:

=contra-segregation

=social mobility

= ...

=Empowerment

=Case study: Detroit

=Historic case: LA, Watts

Equity Economy

**Detroit** 

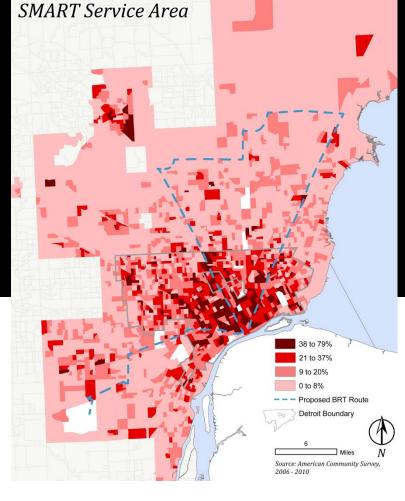
LA, Watts



Red Car on last day of service Los Angeles - Long Beach April 9, 1961



Los Angeles Riots Watts, 103rd Street August 1965 -1966



Households Without Vehicle







# **Comprehensive argumentation: part 2!**

- =personal & public safety
- =legibility
- =affordability
- =accessibility
- =reliability
- =speed
- =comfort

#### **Transport Poverty**

Our project (2016-2018) entails 4 case studies assigned by the four big cities
Amsterdam, Rotterdam, The Hague, Utrecht





www.favas.net







# What is a project?

## Initiative is no project

An example: Nijmegen-Kleve (Sintropher) was basically: a feasibility study, not yet a project.

Without clear political support. And no efficient focus.

# Niederländer wollen Light-Rail-Verbindung nach Düsseldorf

KLEVE/NIJMEGEN "Nicht mehr rentabel" war die Begründung für die Schileßung der Bahnstrecke zwischen Kleve und Nijmegen (Nimwegen) im Jahr 1991. Heute denkt man jenseits der Grenze anders. Die Stadt Kleve ist davon nicht überzeugt und bevorzugt eine Schnellbusverbindung.

liederländer, die in Kleve einkaufen – vor allem Waschmittel, Hygieneartikel sowie Kleidung und Lebensmittel – sind bei Kleves Einzelhändlern gem gesehen. Gem kombinieren unsere Nachbarn den Einkauf mit einem Kurzausflug.

Hauptsächlich kommen die Besucherströme aus dem benachbarten Nijmegen – notwen diger Weise mit dem Auto. Eine Busverbindung gibt es zwar, an den traditionell stark für Einkäufe genutzten Samstagen verkehren die Busse aus Sicht der Niederländer allerdings zu selten.
Die Stadt Kleve macht sich

derzeit stark für eine Verbesserung der Busverbindung. Dies bezüglich ist aus den Niederlanden Kritik zu hören. Die Begründung: Der Autoverkehr habe in den Jahren nach der Schließung der Bahnstrecke Kleve-Nijmegen stark zugenommen, weswegen die Busse nicht zügig vorwärtskommen. In ei-



Vom Bahnhof Nijmegen aus verkehren bereits Light-Rail-Züge. Tun si das bald auch wieder in Richtung Kleve?

nem Statement des Vorsitzenden der "Vereinigung für Innovativen Euregionalen Schienentransport" (VIEV), Marcel Walraven, heißt es: "Der Bus ist als Verkehrsmittel nicht in der Lage, die große Anzahl Menschen, die an der Universität (Hevendael) arbeiten und studieren, zu befördern. Folglich nimmt der Individualverkehr zu, und die Straßen verstopfen, so dass der Bus nicht mehr durchkommt." Damit spielt Walraven darauf an, dass Alternativen für den zunehmenden Grenzpendelverkehr fehlen. Erwartet wird. dass sich der Trend









# What is a project?

## Project's basic characteristics

- =Obvious scope
- =Plan and strategy ('Plan B' available!)
- =Citizens involvement
- =Mature design/engineering
- =Sound political decisions and stakeholder involvement
- =Funding decision
- =Stakeholder management
- =Availability of long term view









# All those failed projects!

Too many unfortunately. Some examples (alphabetically):

Aachen (twice!), Bristol, Hamburg (twice!), Groningen, La Réunion, Kiel, Leiden (RijnGouwelijn), Luxembourg (2004), Leeds, Liverpool, London (2 schemes), Reims (1995), South Hampshire, Stavanger, Utrecht (1995), Zwolle-Kampen, ... (and more)

Also projects which encountered severe setbacks: Dublin, Edinburgh, Jerusalem, Paris (T1), Stockholm (Spårväg City), Saarbrücken, Tel Aviv ... (and more)

Campusbahn, Aachen, Germany









Main reasons and risks to be discussed traditionally, and fundamentally (part 1):

Scope, interfaces, content, design/engineering, technology, safety. Financing, funding, business case

Justification (transport, economy, ..., cost-benefits)

Decision-making politics and administration

Stakeholder involvement Citizens involvement

RegioTram Groningen Netherlands









Main reasons and risks to be discussed traditionally, and fundamentally (part 2):

Planning and (project-)organisation Tendering, contracting Construction, operation

Technocratic attitude
Conceiving the planning process as a rational process
Project focus & context (place, social, time)





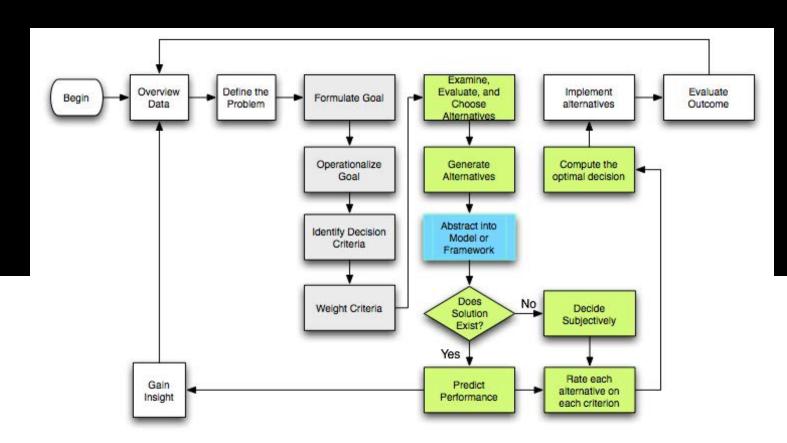
RegioTram Groningen
Netherlands







# Illusion of total control: believe in rational planning









# Illusion of total control: technocratic contracting

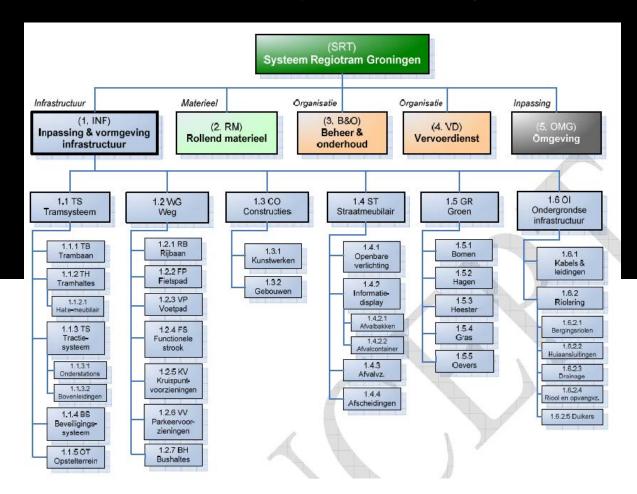








# Illusion of total control: example DBFMO+ RegioTram Groningen









Once all reasons and risks have been determined still the question remains how to deal with them!

Some of my ideas on a new approach (part 1):

Focus on 'why' (not primarily on 'how' and 'what')
Accept and apply incremental planning
Keep it simple! (short term scope minimisation, proven technologies, ...)
Project chopping
Create 'faits accomplis'

Utrecht Uithoflijn Netherlands









Once all reasons and risks have been determined still the question remains how to deal with them!

Some of my ideas on a new approach (part 2):

Socially involved project management
Unconventional approach towards politics and administration
Opportunistic stakeholder management
Elaborate and manage project 'rind' (context, future)





**Olsztyn, Poland, Tramwaje.** Our 'mirror-case' for Groningen RegioTram. Eventually the tramway project of Olsztyn has been successful due to a pragmatic and flexible approach.







# Example: Mulhouse – a better 'why'



#### SE DEPLACER AUTREMENT

Vélo

#### 326 kilomètres pour les cyclistes

La Camsa vient d'approuver son schéma directeur cyclable: tant habitants car les mieux. l'agglomération sont nombreux à réclamer plus de pistes pour les cyclistes. C'est du moins ce qui ressort de l'enquête publique sur le PDU. Cadre de référence, ce schéma directeur prévoit à terme 231km d'itinéraires cyclables en plus des 95km déjà existants.

#### Mot d'ordre : la continuité

Plusieurs principes soutiennent la démarche, et notamment la notion d'itinéraire, afin d'assurer continuité sur l'ensemble du territoire grâce à un « maillage » complet. Les tracés se feront dès que possible le des grands l'agglomération pour répondre à la

plupart des besoins de déplacement. Plusieurs niveaux d'itinéraire seront réalisés: les itinéraires str reliant les communes et les lieux les plus fréqu itinéraires interquart intercommunes. répor besoins de déplacement de courte distance : itinéraires de proximité. locale desserte d'habitation.

La mise en place s'effectuera à l'occas d'urbanisme ou de travaux de Les communes de la Camsa, du Pays et du Sitram seront partenaires. Les itinéraires traversant l'ensemble du territoire seront réalisés en priorité.



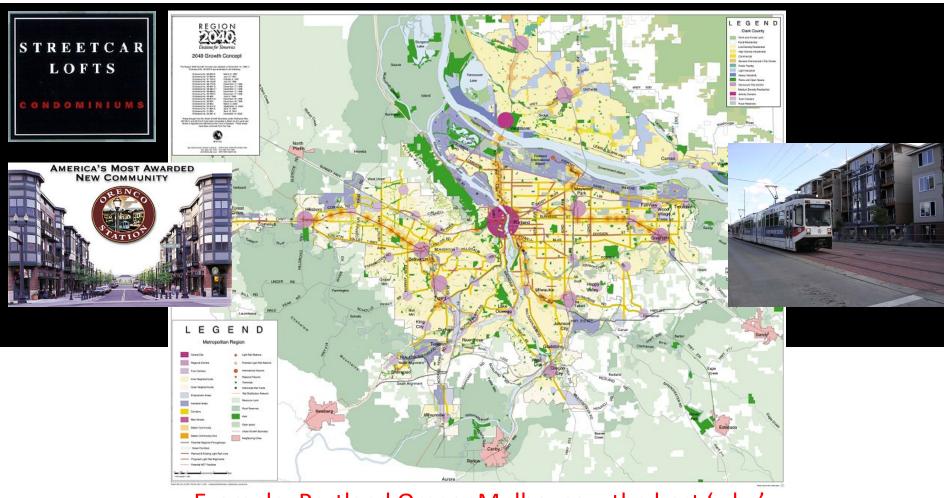










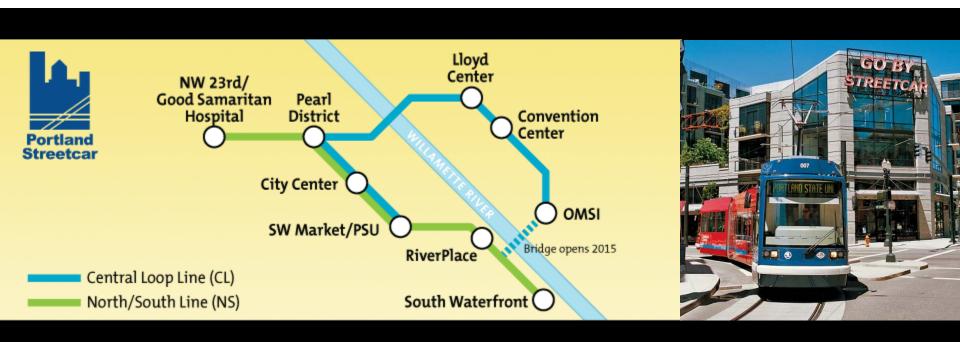


Example: Portland OregonMulhouse – the best 'why'









Portland also good example of: Socially involved project management Unconventional approach towards politics and administration Elaborating project's future plus wider context AND: ... ... Smart phasing!







# Example: Utrecht – some incremental planning

















# Example: Alicante - chopping or smart phasing









Example: "Tijuana Trolley" San Diego (1981) - an irreversible fact









# **Discussion & Questions**





#### **RVDB**

Urban Planning – www.lightrail.nl/rvdb



#### **LRNL**

Lightrail.nl - www.lightrail.nl



#### **DRS**

Dutch Rail Sector - www.dutchrailsector.com



#### Fava

Urban Transformations by Natural Growth – www.favas.net





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**RVDB** 

Urban Planning – www.lightrail.nl/rvdb



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